

# R. GREGORY MICHENER

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Fundação Getulio Vargas, Brazilian School of Public and Business Administration,  
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## AREAS OF SPECIALIZATION

Comparative Politics & Public Administration | Qualitative Methods | Transparency & Governance

## EDUCATION

- 2010 PH.D. Comparative Politics and International Relations, Department of Government, University of Texas at Austin. Dissertation: "The Surrender of Secrecy: Explaining the Emergence of Strong Access to Public Information Laws in Latin America," Advisor - Raúl Madrid
- 2003 M.A. Latin American Studies, Lozano Long Institute of Latin American Studies, University of Texas at Austin, Advisor - Kurt Weyland
- 1998 B.A. Humanistic Studies, McGill University, Montreal QC

## ACADEMIC APPOINTMENTS

- 2019 - 2012 Assistant Professor, Brazilian School of Public and Business Administration, Getulio Vargas Foundation (FGV-EBAPE), Rio de Janeiro

## REFEREED JOURNAL ARTICLES

- 2019 [\*Googling the Requester: Identity-Questing and Discrimination in Public Service Provision\*](#). GOVERNANCE. (with Rafael Velasco, Evelyn Contreras, and Karina Furtado Rodrigues): firstview.
- 2019 [\*Gauging the Impact of Transparency Policies\*](#). PUBLIC ADMINISTRATION REVIEW, 79 (1): 1-148
- 2018 [\*From Opacity to Transparency? Evaluating Access to Information in Brazil Five Years Later\*](#). REVISTA DE ADMINISTRAÇÃO PÚBLICA, 52(4) (with Evelyn Contreras and Irene Niskier)
- 2018 [\*The Need for Identification as a Barrier to Access to Information: Evidence and Practice in Brazil and Around the World\*](#). ADMINISTRAÇÃO PÚBLICA E GESTÃO SOCIAL, 10(4): 304-315 (with Karina Rodrigues)
- 2017 [\*Forest Governance without Transparency? Evaluating state efforts to reduce deforestation in the Brazilian Amazon\*](#). ENVIRONMENTAL POLICY AND GOVERNANCE, 27(6): 560-574 (with Eduardo Bizzo)
- 2016 [\*Comparing Resistance to Open Data Performance Measurement\*](#). PUBLIC ADMINISTRATION, 95(1): 4-21 (with Otavio Ritter)
- 2016 [\*A Great Leap Forward for Democracy and the Rule of Law? Brazil's Mensalão Trial\*](#). JOURNAL OF LATIN AMERICAN STUDIES, 48(3): 477-507 (with Carlos Pereira)

- 2015 [\*Policy Evaluation via Composite Indexes: Qualitative Lessons from International Transparency Policy Indexes\*](#). *WORLD DEVELOPMENT*, 74: 184-196
- 2015 [\*Assessing Freedom of Information in Latin America a Decade Later: Illuminating a Transparency Causal Mechanism\*](#). *LATIN AMERICAN POLITICS AND SOCIETY*, 57(3): 77-99
- 2015 [\*The Information-Gathering Matrix: A Framework for Conceptualizing the Use of Freedom of Information Laws\*](#). *ADMINISTRATION AND SOCIETY*, 50(4): 476-500 (with Ben Worthy)
- 2014 [\*How Cabinet Size and Legislative Control Shape the Strength of Transparency Laws\*](#). *GOVERNANCE*, 28 (1): 77-94
- 2013 [\*Identifying Transparency\*](#). *INFORMATION POLITY*, 18(3): 233-242 (with Katherine Bersch)
- 2011 [\*FOI Laws Around the World\*](#). *JOURNAL OF DEMOCRACY*, 22(2): 145-159

## BOOK CHAPTERS

- 2018 Transparency as Leverage or Transparency as Monitoring? U.S. and Nordic Paradigms in Latin America. In: David Pozen, Michael Schudson (Eds.). [\*TROUBLING TRANSPARENCY: THE HISTORY AND FUTURE OF FREEDOM OF INFORMATION\*](#), New York: Columbia University Press, 178-193.
- 2013 Freedom of information: A “Boutique” Institution in Mexico. In: Cécile Lachenal, Ana Joaquina Ruíz (Eds.). [\*DERECHO DE ACCESO A LA INFORMACIÓN: LA VISIÓN DE LOS USUARIOS\*](#), 83-103. México City: Gedisa.

## MANUSCRIPTS UNDER REVIEW

1. Unmasking Patrimonialism through Legal Precedent: Freedom of Information in Latin America. In: Colin Darch and Fatima Diallo (Eds.). *RUFFLING FEATHERS: FREEDOM OF INFORMATION AROUND THE WORLD*. Forthcoming 2020 (with Isabela Cruz)
2. Public, Private, and State-Regarding Approaches to Freedom of Information in Latin America. Under Review at *Third World Quarterly*, 2019 (with Isabela Cruz)

## MANUSCRIPTS IN PREPARATION

1. Are Latin American American Governments Complying with New Transparency Laws? Inferences from 350 Evaluations. To be submitted to *GOVERNMENT INFORMATION QUARTERLY*, November, 2019 (with Jonas Coelho and Davi Moreira)
2. An Overinflation of Transparency Regulation? Nonprofit Transparency in Brazil, Non-Compliance and Non-Enforcement. To be submitted to *GOVERNMENT INFORMATION QUARTERLY*, January, 2020 (with Rodolfo Luna Pires)
3. The Perpetual Electoral Campaign: Can Government Advertising Expenditures Secure Reelection? To be submitted to *COMPARATIVE POLITICS*, February, 2020

4. Measuring Wrongful Resistance to Freedom of Information: The Case of Brazil. To be submitted to JOURNAL OF PUBLIC ADMINISTRATION RESEARCH AND THEORY, June, 2020 (with Marcio Cunha Filho and Bernardo Schwaitzer)

## BOOK PROJECT

Surrendering Secrecy? TRANSPARENCY AND FREEDOM OF INFORMATION IN LATIN AMERICA. Contracted with Cambridge University Press. Completion, June 2021.

## POLICY REPORTS

- 2019 A Transparency Evaluation of Brazil's National Finance Council (CONFAZ): Principles and Practices. Forthcoming report for the National Confederation of Industry (CNI) (with Irene Niskier and Isabela Cruz)
- 2018 Public Policy and the Judiciary: A Quantitative and Qualitative Analysis of the Impact of Implementing the Electronic Judicial Process in the Courts. [Report](#) for the National Judicial Council (CNJ) (with Ivar Hartmann and Renato Rocha)
- 2017 Identity Requirements as a Barrier to Freedom of Information: Evidence and International Practices. Internal report commissioned by the Brazilian Federal Comptroller General (CGU). Policy innovation report available [here](#), at the Organization of Economic Cooperation and Development (OECD)
- 2016 Local Transparency in Brazil: Evaluating Compliance with the Access to Information Law in the States and Largest Cities. [Report](#) by FGV Public Transparency Program, supported by Open Society Foundations
- 2015 Incentives Research: Why Policymakers Commit to Transparency: Legitimacy, Insurance, Monitoring and the Importance of the News Media as Mediator. [Working paper](#) commissioned by the Global Initiative for Fiscal Transparency
- 2015 Evaluating the Transparency of the Public Prosecutor (Ministério Público). [Report](#) by FGV Public Transparency Program, supported by Open Society Foundations (with Luiz Fernando Marrey Moncau, Marina Barros and Rafael Braem Velasco)
- 2015 Police Transparency: Evaluating Access to Information in Relation to the Policing of Public Gatherings in Brazil, India, Mexico, South Africa and the United Kingdom. [Report](#) by FGV Public Transparency Program, supported by Open Society Foundations Justice Initiative (with Rafael Velasco)
- 2014 Brazilian State and Transparency: Evaluating the Application of the Access to Information Law. [Report](#) by FGV Public Transparency Program, supported by Open Society Foundations (with Luiz Fernando Marrey Moncau and Rafael Braem Velasco)
- 2012 Freedom of Information Laws: Dilemmas of Implementation. [Working paper](#) commissioned by Article 19 (Artigo 19), Brazil

2012 Parliamentary Power to the People: Analyzing Online and Offline Strategies in Latin America. [Report](#) commissioned by Open Society Foundations

## **POLICY CONSULTING**

2018 Organization of American States, Elaboration of Second Model Law on Access to Public Information, Bogota, October

2018- National Confederation of Industry, Brasilia

2014-18 Committee Member, Open Government Partnership Civil Society Working Group for Brazil

## **PROJECT ADMINISTRATION**

2019 Project Leader, Data Collection for UNESCO Sustainable Development Goal 16 for Brazil (Access to Information and Press Freedom)

2018-Present Chair, 6<sup>th</sup> Global Conference on Transparency Research, “Measuring Transparency: Impact, Compliance, and Implementation”, co-hosted by FGV EBAPE/School of Law and Columbia Global Centers | Rio de Janeiro. Funded by CAPES (Brazil), FGV Schools of Administration and Law Schools, IDRC (Canada), Inter-American Development Bank, New Zealand Government, and the World Bank

2014-Present Founder and Principal, FGV’s [Public Transparency Program](#) (FGV-EBAPE and FGV School of Law); principal author or editor for all reports and papers published

2014-17 Big Data and Procedural Management (with Renato Rocha Souza and Ivar Hartmann)

2015-16 Transparency and the Third Sector, PIBIC – CNPq (Brazilian government)

## **GRANTS AND FELLOWSHIPS**

2015 Open Society Foundations Latin America Grant (US\$ 99,900)

2014 Open Society Foundations Latin America Grant (US\$ 134,350)

2009 APSA Travel Grant

2008 Lozano Long Institute of Latin American Studies, Faculty-Sponsored Dissertation Grant (US\$ 8000)

2007 Center for Latin American Social Policy Summer Fellowship (\$US 4000)

2005 Tinker Foundation Travel Research Grant (\$US 3000)

2001-03 Instate Tuition Fellowships, University of Texas at Austin (\$US 12,000)

## **TEACHING AND ADVISING**

### **UNDERGRADUATE COURSES, FGV-EBAPE**

1. Comparative Politics (2012, Fall; 2013 Fall; 2015 Fall; 2016, Fall; 2017, Fall)

## GRADUATE COURSES, FGV-EBAPE

### Academic Msc and PhD in Administration Degree

1. Qualitative Data Collection and Analysis (3<sup>rd</sup> Trimester 2015, 1<sup>st</sup> Trimester 2017, 1<sup>st</sup> Trimester, 2018)
2. Transparency and Good Governance (1<sup>st</sup> Trimester 2019)

### Master's in in Public Administration (professional track)

1. Public Policy (2013, 1<sup>st</sup> Trimester; 2014, 2<sup>nd</sup> Trimester; 2015, 2<sup>nd</sup> Trimester; 2016, 1<sup>st</sup> Trimester; 2017, 3<sup>rd</sup> Trimester; 2018 1<sup>st</sup> and 4<sup>th</sup> Trimesters; 2019, 3<sup>rd</sup> Trimester)
2. Transparency and Good Governance (2016, 1<sup>st</sup> Trimester; 2019, 1<sup>st</sup> Trimester)

### Master's in Management

Transparency and Good Governance (2019, 4<sup>th</sup> Trimester)

### International Master's of Business

The Politics of Governance in Brazil (2013, 3<sup>rd</sup> Trimester; 2016, 3<sup>rd</sup> Trimester)

## MASTERS STUDENTS SUPERVISED OR SUPERVISING

Otávio Albuquerque Ritter dos Santos, Alessandra Monteiro, Rodrigo Braga Mendes, Henrique Lima, Fábio da Silva Siqueira, Bruno Soares Machado, Eduardo Bizzo de Pinho Borges, Luiz Fernando Hideichi Sasaki, Hector Ferraz, Rafael Braem Velasco, Andressa Falconiery, Luis Filipe Kopp, Tatiana Cerginer, Andressa Fioravanti, Jonas Coelho

## DOCTORAL STUDENTS SUPERVISED OR SUPERVISING

Taiana Fortunato Araújo, Jamil Chevitarese

## OTHER TEACHING

2011-12	IBMEC University, Belo Horizonte (Comparative Politics and International Relations)
2002-10	Various Teaching Assistantships and a sole-instructor instructor position at the University of Texas, Austin
2000	International Language Academy of Canada (language school), Toronto
1998-99	Metropolitan Preparatory Academy (high school), Toronto

## PRESS PUBLICATIONS (SELECTED)

19 Feb 2019	<a href="#">Legality, Legitimacy, and Logic – Why Expanding Secrecy Makes No Sense</a> . JORNAL GLOBO (with Irene Niskier)
26 Jan 2019	<a href="#">Decree Jeopardizes Bolsonaro's Promises</a> . FOLHA DE SÃO PAULO (with Irene Niskier)
28 Sep 2018	<a href="#">A Lost Opportunity: Firm Commitments to Transparency are Inexistent among Presidential Candidates</a> . ÉPOCA (with Irene Niskier)
10 Nov 2017	<a href="#">Saving Subnational Transparency</a> . ESTADO DE SÃO PAULO, in Portuguese (with Karina Furtado)
30 Sep 2017	<a href="#">Brazilian Access to Information Law Turns 5 with Improvements and Limitations</a> . FOLHA DE SÃO PAULO, in Portuguese (with Irene Niskier)

- 01 Sep 2017 [Access to Information Law After 5 Years: How to Boost Compliance?](#). TRIBUNA DO ADVOGADO (OAB), in Portuguese (with Rafael Velasco)
- 01 Oct 2016 [Municipal Transparency](#). O GLOBO, in Portuguese (with Daniel Vargas)
- 02 Apr 2016 [Why Obliging Self-Identification is Wrong for Freedom of Information](#). DIGITAL RIGHTS, 30
- 03 Oct 2014 [The Subtle Art of the Brazilian Majority](#). FOREIGN POLICY MAGAZINE (with Carlos Pereira)
- 18 Jul 2014 [Encouraging Freedom of Information Improvements in Brazil](#). OPEN GOVERNMENT PARTNERSHIP BLOG
- 02 Apr 2014 [Why Obliging Self-Identification is Wrong for Freedom of Information](#). DIGITAL RIGHTS, in Portuguese
- 07 Aug 2013 [OpenGov Conversations: Greg Michener on Creating Effective Transparency Policies](#). SUNLIGHT FOUNDATION BLOG
- 27 Jun 2013 [Explaining Brazil's Vinegar Revolt](#). ALJAZEERA INTERNATIONAL (with Chris Gaffney)
- 27 May 2013 [Compliance with the Law Demands a Coordinated Action from Public Offices](#). FOLHA DE SÃO PAULO, in Portuguese
- 22 Jan 2013 [Analysis: Scope of Legislation is Uncommonly Broad](#). FOLHA DE SÃO PAULO, in Portuguese
- 25 Dec 2012 [Tax Transparency Legislation in Brazil](#). ALJAZEERA INTERNATIONAL
- 16 Aug 2012 [Brazil's 'trial of the century'](#). ALJAZEERA
- 27 Jun 2012 [Brazil's Open Government Shock Treatment](#). TECH PRESIDENT
- 05 Jun 2012 [Transparência: o Brasil vai corresponder às expectativas?](#). VALOR ECONÔMICO, in Portuguese (with Fabiano Angélico)
- 23 Apr 2012 [Brazil's great opening?](#). ALJAZEERA
- 03 Dec 2011 [Legislation is Broad, but has Unsatisfactory Aspects](#). FOLHA DE SÃO PAULO, in Portuguese
- 31 Oct 2011 [Getting What We Paid For](#). JORNAL DO COMÉRCIO, in Portuguese (with Leonardo Mancini)
- 18 Jul 2011 [Is Brazil Fit to Lead the Open Government Partnership? Secrecy vs. Transparency and the Ambivalence of Brazil's Presidents](#). BROOKINGS INSTITUTE
- 13 Jul 2011 [The Open Government Partnership: a new direction for US foreign policy?](#). CHRISTIAN SCIENCE MONITOR
- 15 Jun 2011 [Documents' Disclosure Makes Citizens More Active](#). FOLHA DE SÃO PAULO
- 11 Jun 2011 [Secrecy is the refuge of corruption and inefficiency](#). JORNAL ASSOCIAÇÃO NACIONAL DE JORNAIS, at page 23, in Portuguese
- 01 Jun 2011 [Brazil's Taxes Huge, but Where do They Go?](#). CHRISTIAN SCIENCE MONITOR
- 05 May 2011 [Impeached Ex-President Pockets Brazilian FOI Bill](#). NATIONAL SECURITY ARCHIVE'S GLOBAL FREEDOM OF INFORMATION ADVOCACY
- 23 Apr 2011 [Information is the Best Medicine](#). JORNAL O GLOBO, at page 7, in Portuguese (with Fabiano Angélico)
- 14 Apr 2011 [Rousseff Praise Brightens Outlook for Brazilian FOI Bill](#). FREEDOMINFO.ORG
- 04 Oct 2010 [Resistance Seen to Pending FOI Legislation](#). FREEDOMINFO.ORG
- 19 Jun 2009 [Lessons from Media Coverage for the Right-to-Know in Latin America](#). FREEDOM-INFO.ORG

- 19 May 2009 [Freedom of Information Legislation and the Media in Latin America](#). FREEDOM-INFO.ORG
- 7 Oct 2010 [Why isn't the Brazilian Press Covering the Freedom of Information Law? \(Analysis\)](#). KNIGHT CENTER BLOG

### **OTHER PRESS (SELECTED)**

- 11 Aug, 2018 Government Will Protect Identity for those Who Ask for Public Information. ESTADO DE SÃO PAULO (Luiz Toledo)
- 2 May, 2016 [Dilma Rousseff, Facing Impeachment in Brazil, Has Alienated Many Allies](#). THE NEW YORK TIMES (Andrew Jacobs)
- 15 May, 2016 [Brazil's Graft-Prone Congress: A Circus That Even Has a Clown](#). THE NEW YORK TIMES (Andrew Jacobs)
- 3 Mar, 2016 Rethinking Anticorruption Efforts in Brazil. NATIONAL PUBLIC RADIO (Catherine Osborn)
- 19 Apr, 2016 [The Slow Implosion of Brazilian Politics](#). THE ATLANTIC (Uri Friedman)
- 3 Jan 2013 Brazil 2013, In Stories. Folha de São Paulo (Vincent Bevins)
- 16 May 2013 Brazil Freedom of Information Law Passed. ASSOCIATED PRESS (Juliana Barbassa)

### **REVIEWER**

Administration & Society; American Political Science Review; Governance (Oxford); Information Polity; International Studies Quarterly; Journal of Public Administration Research and Theory; Journal of Latin American Studies; Latin American Politics and Society; Public Administration; Revista de Administração Pública; The International Journal of Press/Politics; World Development

### **PROFESSIONAL MEMBERSHIPS AND AFFILIATIONS**

American Political Science Association, section member of Qualitative and Multi-Method Section, and Comparative Democratization Section; Global Conference on Transparency Research - Standing Committee Member and former Chair; International Political Science Association; Latin American Studies Association; Member, editorial board, *Revista da CGU* (Journal of Brazil's Federal Comptroller General); Member, editorial board, *Journal of Civic Information*.

### **ORGANIZATION OF EVENTS (SELECTED)**

- Jun 2019 Global Conference on Transparency Research: Measuring Transparency: Impact, Compliance, and Implementation. Conference Co-chair. FGV, Rio de Janeiro
- May 2017 "5 years of the Brazilian Access to Information Law," Seminar Chair, Seminar by Public Transparency Program, FGV, Rio de Janeiro
- Sep 2016 "Local Transparency in Brazil: Evaluating Compliance with the Access to Information Law in the States and Largest Cities," Seminar Chair, Public Transparency Program, FGV, Rio de Janeiro

- Nov 2014 “The Brazilian State and Transparency,” Seminar Co-Chair, Public Transparency Program, FGV, Rio de Janeiro
- 2003-08 Annual delegation to the University of Texas at Austin, Fundación Universitário del Río de la Plata (delegation of 15 Argentine ‘young leaders’)

### **INVITED TALKS (SELECTED)**

- Dec 2018 “Transparency in Brazil: Digital Developments, Deficits and Demands.” Conference: Managing Global Governance: A Digital Agenda for Sustainable Development, Rio de Janeiro
- Nov 2018 “Transparency and Freedom of Information in Brazil.” Fundação Casa Rui Barbosa, Rio de Janeiro
- 2018-14 Various, Brazilian Federal Accounting Council (CFC). Minas Gerais (2014), Santa Catarina (2016), Mato Grosso do Sul (2017, 2018)

### **CONFERENCE PRESENTATIONS**

- May 2018 “Transparency Impact and Compliance – A Survey of the Landscape with Insights from Latin America.” Conference: Latin American Studies Association. Barcelona
- Nov 2017 “Supreme Information Institutions: Rethinking the Modern State.” Conference: International Development and Public Policy Alliance (IDPPA). FGV, Rio de Janeiro
- Sep 2017 “Qualitative Lessons from International Transparency Indexes.” International Seminar on Institutional Capacities in Monitoring and Evaluation: A Discussion of their Measurement. CIDE (IDB, CLEAR), Mexico
- Jun 2016 “Freedom of Information in Latin America.” FOIA@50 Conference. Columbia University, New York
- Aug 2015 “Who’s Asking? Assessing Discrimination in Transparency and Freedom of Information Laws.” American Political Science Association, San Francisco
- May 2015 “Brazil’s New Access to Information Law.” National Lecture at the 3<sup>rd</sup> Workshop on Systems Transparency (WTRANS), Brasilia
- Oct 2015 “Police Transparency across Five Countries.” Open Government Partnership, Global Summit, Mexico
- Sep 2015 “Standards to Evaluate Transparency and Access to Public Information.” 10<sup>th</sup> Summit, Regional Network on Access to Information and Transparency (RTA), Punta del Este
- Aug 2014 “The Challenge of Comparability - Transparency and Freedom of Information in Latin America and around the World.” Conference: Brazilian Association of Political Scientists, Brasilia
- May 2014 The Brazilian State and Transparency. Chair, Seminar by Public Transparency Program, FGV. Rio de Janeiro
- May 2013 3 papers: “Preconditions, Prescriptions, and Proscriptions: The Pitfalls of Transparency Assessments,” “From Fishing to Experimentation: Transparency as Information-



Gathering a Typology and Framework for Analysis,” and “Subversive or Civic? A Typology of Approaches towards Freedom of Information and its Application in Latin America.” Third Global Conference on Transparency Research, Paris

- 2012 “Apoio político à venda? Financiamento eleitoral, transparência e corrupção nas Américas.” ANPOCS. Águas de Lindóia, Brazil
- Nov 2012 “The Explosion of Freedom of Information Laws in Latin America: Explaining Windows into Government and Window-Dressing. Lecture: Australian National University, Canberra
- 2012 “CIDE”
- 2012 “Parliamentary Monitoring in Latin America.” Open Government Partnership Summit, Brasilia
- 2011 2 papers: “Conceptualizing the Quality of Transparency” and “Towards an Agenda-Setting Theory of Freedom of Information Reform: the Case of Latin America.” First Global Conference on Transparency Research, Newark
- 2011 “Freedom of Information in Latin America.” Public Governance Division: World Bank, Brasilia, broadcast to Washington, Buenos Aires, Montevideo, Lima and La Paz
- 2011 “Surrender of Secrecy – Explaining the Emergence of Access to Public Information Laws in Latin America.” Brazilian Center for International Relations, Rio de Janeiro
- 2009 2 papers: “The Surrender of Secrecy? Explaining the Strength of Transparency and Access to Information Laws”; “The Prospective Role of the Press: The Media in Support of the Access to Public Information Laws”, American Political Science Association Annual Conference, Toronto

## FOREIGN LANGUAGES

English	Native Speaker
Spanish	Comprehends, speaks, reads and writes well
Portuguese	Comprehends, speaks, reads and writes well
French	Comprehends, speaks and reads well; writes reasonably